## SCRUTINY BOARD (ENVIRONMENT AND NEIGHBOURHOODS) Recommendation Monitoring: Inquiry into Waste Solution (2006)

| Recommendation  | Update   | Status     |
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| RECOMMENDATION 1<br>That the department undertake an analysis of the<br>amount of waste required to ensure the Energy<br>from Waste Plant is sustainable. We recommend<br>that this does not affect recycling targets.                                    | City Services has worked extensively with<br>technical advisors to develop a detailed model of<br>projections for all waste streams, and this work will<br>be continually revisited as the project moves<br>forward. The Waste Strategy itself includes a<br>commitment to "ensuring that no ceiling is placed<br>on recycling where this continues to represent the<br>best environmental option".  | Closed out |
| RECOMMENDATION 2<br>That in considering the option of energy from<br>waste, the department researches the future<br>possibilities of restrictions and targets for<br>emissions and makes plans to incorporate these<br>into the waste management process. | Modern EfW facilities can perform well within<br>current emissions limits, and are therefore likely to<br>be able to comply with further tightening of<br>emissions targets. This issue will be directly<br>addressed when drafting the contract output<br>specification.  | Closed out |
| RECOMMENDATION 3<br>That the department consider the options<br>available for the disposal of the ash including the<br>hazardous waste element.   | The Waste Strategy vision includes an aspiration<br>to eliminate landfill, and the Strategy includes a<br>commitment to working with contractors to explore<br>the most sustainable means of dealing with EfW<br>outputs. Markets for recycling bottom ash already<br>exist, with a number of aggregate producers<br>currently working with local authorities to recycle<br>this material (primarily for use in highways<br>construction applications). Furthermore,<br>technologies are emerging for processing fly ash<br>so that it can be recycled through construction<br>applications. | Closed Out |

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| RECOMMENDATION 4   |   | Closed out |
| That the department consider the relationship<br>between the waste solution and the Integrated<br>Waste Strategy and ensure that there is scope<br>for future consideration of the Council's role in<br>dealing with all the city's waste. | The Waste Strategy includes a dedicated section<br>on Commercial and Industrial Waste. The policies<br>within this section set out a commitment to<br>influencing other sectors to adopt more<br>sustainable waste management practices,<br>lobbying the Government and working with the<br>Environment Agency to improve the data available<br>on commercial and industrial waste. The facilities<br>that the Council is looking to procure could have<br>capacity for processing some commercial waste,<br>and the Waste Development Plan Document will<br>fully address the issue of provision of waste<br>management facilities across all sectors. |            |
| That the department reports back to the appropriate Scrutiny Board on the Waste Strategy and the outcomes of the consultation being undertaken.  | Scrutiny were provided with a summary of the responses from the Waste Strategy consultation in October 2006 when considering the report to Executive Board on the Waste Strategy.   |            |
| RECOMMENDATION 5<br>That when the specification is agreed,<br>consideration be given to potential future<br>capacity, to allow for the possibility, for example,<br>for a contribution to a regional waste strategy.                       | City Services is in regular discussions with other<br>authorities in the region to identify opportunities for<br>joint working. A number of our neighbouring<br>authorities have either already secured a solution<br>or are in the process of procurement of facilities to<br>meet their own needs. A full partnership approach<br>is unlikely to be feasible and the time needed to<br>reach a formal agreement would unduly delay our<br>implementation. However, we continue to monitor<br>the situation to identify any benefits that could be<br>gained through the alignment of procurement<br>timetables.                                       | Closed out |

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| RECOMMENDATION 6                                   | The Waste Solution Project Team have consulted<br>extensively with planning officers, the private | Closed out |
| That the planning permission process is run in     | sector, external advisors and Defra to determine  |            |
| parallel with the procurement process to ensure    | the best approach to securing sites and   |            |
| it is well advanced at key stages within the       | progressing planning applications. It is currently  |            |
| project.   | proposed that the Authority should undertake work   |            |
|  | to select and secure its preferred site(s) in   |            |
| That full public debate takes place regarding the  | advance of starting procurement, that it should   |            |
| potential sites and that Ward Members are          | complete significant environmental assessment   |            |
| included in this at an early stage.                | work prior to preferred bidder stage, and that the  |            |
|  | preferred bidder would develop and submit the   |            |
| That an industrial area is considered as the most  | actual planning application(s).   |            |
| appropriate site for any installation.             |   |            |
|  | The selection of preferred sites has been based   |            |
| That comprehensive sustainability and              | on a range of planning criteria to ensure   |            |
| environmental impact assessments are done on       | conformance with national, regional and local   |            |
| potential sites to inform public debate, including | planning policy. An assessment of the   |            |
| assessments on transportation, noise, odour and    | compatibility with surrounding land uses was a key  |            |
| visual impact.                                     | consideration. An environmental assessment will   |            |
|  | be carried out on the preferred site(s), and  |            |
|  | extensive consultation will be carried out  |            |
|  | throughout the process of site selection,   |            |
|  | environmental assessment and development of   |            |
|  | planning application. A full Environmental Impact   |            |
|  | Assessment will be a requirement for an EfW   |            |
|  | planning application.   |            |
| RECOMMENDATION 7                                   | A senior member of the Council's Regeneration   | Closed out |
|  | team is a member of the Waste Solution Project  |            |
| That future developments (such as EASEL) are       | Team to ensure that opportunities for linking the   |            |
| encouraged to include planning for waste           | delivery of Waste Solution to future developments   |            |
| management.  | and regeneration schemes are identified and   |            |
| ······································             | explored.   |            |
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| RECOMMENDATION 8<br>That the City Services department consider the<br>possibility of issuing smaller contracts aimed at<br>a number of providers to make up the waste<br>solution as a whole.   | It is likely that the residual waste treatment facility<br>and the transfer loading station will be delivered<br>via one contract. Contracts for other facilities and<br>services will be let separately. The Waste Strategy<br>also now includes actions to develop partnership<br>working with the community and voluntary sectors,<br>notably the development of contracts specifically<br>tailored for these sectors.                             | Closed out |
| RECOMMENDATION 9<br>That the City Service department reviews the<br>arrangements for educating residents on what<br>can be included in the green bins to ensure that<br>there is a constant up to date and clear message<br>to all residents. | The "Recycle Me" campaign was launched in<br>2006, and was designed to focus on what should<br>go into green bins. New stickers have now been<br>placed on all green bins to clarify what should be<br>recycled, and this has seen a reduction in<br>contamination. A doorknocking campaign to reach<br>128,000 households is planned and an information<br>pack on waste prevention and recycling is due to<br>go out to all households in November. | Closed out |
| That the department consider how it can work<br>with organisations such as WRAP in order to<br>influence the reduction in production of waste by<br>retailers and manufacturers and to campaign for<br>clearly marked packaging.              | The Waste Strategy action plan includes specific proposals to work with partners (including WRAP) to encourage waste reduction.   |            |
| RECOMMENDATION 10<br>We recommend that the department ensures its<br>consultation provides access to relevant<br>information for all stakeholders and seeks ways<br>to allow people to contribute to the debate                               | See summary of Waste Strategy consultation.   | Closed out |

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| RECOMMENDATION 11  | Contacted and sent information to Youth Council.  | Closed out |
| That during any consultation regarding the future<br>waste management process, the department<br>include 13-16 year olds as a target group.  | Questionnaire and information sent to all high<br>schools (ages 11-18) – 295 responses.<br>A revised schools education programme is<br>currently being devised. This will include work with<br>secondary schools                          |            |
| RECOMMENDATION 12<br>That the department investigates the markets<br>available to buy recycled waste collected in<br>order to minimise the cost of disposal and<br>maximise any potential income.  | Contracts are always tendered on a commercial<br>basis to ensure that the Council achieves the<br>optimum balance between cost and quality.<br>Sustainable procurement guide developed with<br>CPU and lead officer identified.           | Closed out |
| RECOMMENDATION 13<br>That the department consider the ways in which<br>social enterprises and community based<br>composting schemes can contribute to the waste<br>management process and in particular<br>contributing to educational initiatives.                  | Specific reference is made in the Waste Strategy<br>to the role that the community and voluntary<br>sectors have in delivering key policies and<br>objectives. A charter and contract procedures for<br>these sectors have been developed | Closed out |
| RECOMMENDATION 14<br>That the garden waste collection pilot results are<br>reported back to the appropriate Scrutiny Board<br>and Executive Board Member at the appropriate<br>point in the budget cycle in order secure<br>investment for city wide implementation. | Pilot commenced in October 2006. Scheme was<br>rolled out to over 20,000 households, with over<br>1,700 tonnes collected to date.   | Closed out |

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| RECOMMENDATION 15  | A subsidised home composting campaign is being<br>run in conjunction with WRAP, with 7,000   | Closed out |
| That the department considers maximising the   | composters sold to date. In-vessel composting or   |            |
| composting of organic waste through the use of   | anaerobic digestion for processing organic waste   |            |
| in-vessel composting and through pilots offering   | forms one of the elements of the Waste Solution  |            |
| free home composters and food digesters.   |  |            |
| RECOMMENDATION 16  |  | Closed out |
| That the department follow up recommendations<br>from the Recycling Inquiry which have been<br>discussed as part of the waste solution inquiry.<br>Outstanding recommendations from the inquiry<br>into Recycling:   |  |            |
| RECOMMENDATION 3 – That the department<br>develop partnerships with ALMOs (with the<br>appropriate financial contribution from ALMOS)<br>to develop innovative ways to encourage ALMO<br>residents to recycle as much as possible. In<br>addition the department should work with private<br>landlords, registered social landlords and all<br>tenures to improve recycling levels.  | Some work has been carried out with the ALMOs to develop partnerships, and this will continue following the ALMO restructure . City Services is working with the Accredited Landlord Scheme to address waste issues.   |            |
| RECOMMENDATION 5 – That the department<br>develop a strategy for dealing with waste<br>electrical and electronic equipment, in line with<br>the Waste Electrical and Electronic Equipment<br>Directive and Central Government guidance on<br>producer responsibility once the Central<br>Government guidance has been finalised. We<br>also recommend that the department does not<br>accept any costs that are the responsibility of the<br>producer. | WEEE recycling has been introduced at<br>household waste sorting sites, and the Council<br>was short listed for an award in this area at the<br>National Recycling Awards. Government<br>regulations to implement 'producer responsibility'<br>come into effect on 1 <sup>st</sup> July 2007. All the Council's<br>Household Waste Sorting Sites are registered as<br>designated collection points and a producer<br>compliance scheme has been selected. WEEE is<br>now dealt with at no cost to the Council. |            |

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| RECOMMENDATION 6 – That the department<br>provide a report to the Scrutiny Board on the<br>feasibility and value for money of increasing the<br>number of Education and Awareness officers<br>and the corresponding increase in costs, against<br>the potential increase in recycling rates.  | The Education and Awareness budget has been<br>increased. Further increases are also proposed to<br>support the suggested service developments.<br>Services in this area are provided through a mix of<br>in-house awareness officers, private contractors<br>and community and voluntary sector partners.  | Closed out |
| RECOMMENDATION 7 – That the department<br>continue to work with schools, increasing the<br>number of schools involved in education<br>schemes, to encourage waste reduction and<br>recycling. We also recommend that the<br>department involves voluntary agencies, such as<br>BTCV and ENCAMS in work with schools as<br>much as possible, making use of their expertise<br>and funding, if possible within the legal<br>framework, from Education Leeds for work with<br>schools on recycling and waste management. | The Department continues to work with BTCV and<br>Groundwork to deliver the 'SORT IT' schools<br>campaign. This initiative comes to an end in March<br>2008 and is currently being reviewed by a board<br>including LCC, Education Leeds, BTCV,<br>Groundwork, Communication Recycling Network<br>and Resource Futures with a view to designing a<br>revised scheme to commence in April 2008 |            |
| RECOMMENDATION 9 – That the department<br>bring a report to Scrutiny Board on the success<br>of Recycling Week and the lessons learned.   | Formal evaluation of the 'Big Recycle' 2006 completed.  |            |
| RECOMMENDATION 17<br>That appropriate resources are allocated to an<br>awareness and education programme, including<br>work with schools, which highlights the financial<br>and environmental benefits of recycling.  | There is specific budget for education and<br>awareness within City Services. Schools are one<br>of the primary groups being targeted by the<br>recycling education team.   | Closed out |
| RECOMMENDATION 18<br>That the department develops a system of<br>measuring recycling by ward to inform Ward<br>Members of the areas which need targeted<br>education programmes.  | Collection routes do not correspond to ward<br>boundaries, and it is therefore difficult to report<br>readily on a ward basis. However, information is<br>progressively being improved to enable the<br>reporting of performance at a more localised level.   | Closed out |

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| RECOMMENDATION 19<br>That a process be developed by the City Services<br>department which will allow the Area Committees<br>to take refuse collection issues forward, such as<br>raising local awareness of recycling facilities. | Information and progress updates are provided to<br>Area Committees on a systematic basis by means<br>of reports or officer attendance at meetings. City<br>Services is always willing to respond to additional<br>requests for information on specific issues.  | Closed out |
| RECOMMENDATION 20   |  | Closed out |
| That the department carry out a detailed option<br>appraisal of collection arrangements and gather<br>detailed stakeholder feedback.  | Widespread consultation has been undertaken as<br>part of the Waste Strategy and further qualitative<br>analysis of the options has also been undertaken<br>through focus groups. Proposals are being<br>presented to the Executive Board and Scrutiny<br>Board in September.  |            |
| That the department report back to the Scrutiny<br>Board with the rationale and proposals for<br>piloting the preferred option.   | One of the main focus areas for future recycling<br>strategy is around the need to prevent garden<br>waste from being disposed of in landfill. A pilot of<br>garden waste collection is currently underway in<br>five areas in order to identify any challenges in<br>collecting garden waste and to inform the future<br>roll-out of future service options. The service is<br>delivered using brown wheeled bins and<br>commenced in mid October 2006. The bins are<br>collected every fortnight during the summer<br>months, reducing to every four weeks during the<br>winter (November to Easter). The service is<br>provided on an opt-in basis. |            |

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| RECOMMENDATION 21   | No decision has been taken to implement this measure.   | Closed out |
| That should side waste collection be withdrawn,<br>the department puts in additional resources to<br>combat any increase in fly tipping as a result.  |   |            |
| RECOMMENDATION 22<br>That the department analyse the costs and<br>benefits of service delivery options being drawn<br>up as part of the Waste Solution package to<br>identify the most effective approach to collection | An options appraisal of all the options for refuse<br>collection has been undertaken. Each option has<br>been modelled in order to gauge the effect on the<br>recycling and composting rate and the cost to the<br>Authority. | Closed out |
| of recyclables and black bin waste  | This appraisal will inform the budget setting<br>process and underpin the future strategy for refuse<br>collection in Leeds. The report will be presented to<br>the Executive Board and the Scrutiny Board in<br>September.   | Closed out |